

Message Text

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INFORM CONSULS

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SUBJECT: WEEKLY LEGISLATIVE REPORT, JUNE 5-9

1. TURKISH EMBARGO: CONSULTATIONS CONTINUE

TURKISH PRIME MINISTER ECEVIT RETURNED TO WASHINGTON JUNE 5, MET BRIEFLY WITH SECRETARIES BROWN AND BLUMENTHAL, AND THEN APPEARED AT AN INFORMAL RECEPTION SPONSORED BY THE SENATE FOREIGN RELATIONS COMMITTEE (SFRC). THOSE ATTENDING INCLUDED SENATORS SPARKMAN, JAVITS, PERCY, SARBANES, STONE, KENNEDY, JACKSON, CHAFEE, DANFORTH, MATSUNAGA, SCHWEIKER, METZENBAUM, BELLMON AND ZORINSKY. ECEVIT ONCE AGAIN STRESSED HIS COUNTRY'S READINESS TO BE FLEXIBLE ON CYPRUS AND ITS DESIRE TO STAY IN NATO AND WORK CLOSELY WITH THE UNITED STATES.

SUNDAY NIGHT IN NEW YORK, ECEVIT MET WITH JOHN BRADEMAS, LIMITED OFFICIAL USE
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PAUL SARBANES AND BEN ROSENTHAL. THE MEETING CHANGED NO MINDS AND WAS CLEARLY NOT AN EASY SESSION FOR ECEVIT WHO AS PRESSED HARD BY THE THREE LEGISLATORS FOR SOME HIGHLY VISIBLE PRE-NEGOTIATING CONCESSIONS ON CYPRUS. WALDHEIM'S EFFORTS TO ORGANIZE AN INFORMAL MEETING IN NEW YORK AMONG ECEVIT, KYPRIANOU, DENKTASH AND POSSIBLY

CARAMANLIS BROKE DOWN BECAUSE OF KYPRIANOU'S PREOCCUPATION WITH SEEING ECEVIT ALONE AND THE RELUCTANCE OF CARAMANLIS TO GET ACTIVELY INVOLVED WITH THE CYPRUS QUESTION AT THIS

TIME.

LATER IN THE WEEK, KYPRIANOU MET WITH BOTH THE HIRC AND THE SFRC IN CLOSED SESSION TO PRESS THE CASE FOR MAINTENANCE OF THE TURKISH ARMS EMBARGO. HE ARGUED THAT REPEAL WOULD:

-- BE MORALLY WRONG AND LEAD TO INCREASED INTERNATIONAL DISREGARD FOR THE RULE OF LAW;

-- ENCOURAGE TURKISH INTRANSIGENCE AND HENCE PERPETUATE THE CYPRUS PROBLEM;

-- CAUSE GRAVE DETERIORATION IN US-GREEK RELATIONS. GREECE, HE DECLARED, WAS A MORE RELIABLE ALLY FOR THE US THAN TURKEY. KYPRIANOU SOUGHT TO PORTRAY HIMSELF AS READY AND WILLING TO TAKE NEW INITIATIVES FOR SOLUTION OF THE CYPRUS DISPUTE, CITING HIS EFFORTS TO MEET WITH ECEVIT FOR THOROUGH-GOING DISCUSSIONS

QUESTIONING IN THE HIRC SESSION CENTERED ON:

-- KYPRIANOU'S OWN REFUSAL TO MEET WITH TURKISH CYPRIOT LEADER DENKTASH;
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-- HIS REASONS FOR COMPLETELY REJECTING THE TURKISH CYPRIOT PROPOSALS APRIL 13;

-- POSSIBLE GREEK CYPRIOT PLANS FOR BREAKING THE CURRENT DEAD-LOCK.

IN HIS SUMMATION, CHAIRMAN ZABLOCKI EMPHASIZED THE SERIOUS CONCERN IN THE CONGRESS OVER THE DECLINING EFFECTIVENESS OF NATO, AND SOUGHT TO ASSURE KYPRIANOU THAT REPEAL OF THE EMBARGO WOULD NOT MEAN THAT THE US WAS TILTING IN FAVOR OF TURKEY AND AGAINST GREECE OR THAT OUR INTEREST IN A CYPRUS SETTLEMENT HAD DIMINISHED.

KYPRIANOU CONFIRMED TO SENATOR GLENN AT THE SFRC SESSION THAT TURKISH ACCEPTANCE OF HIS DEMILITARIZATION PROPOSAL WOULD REMOVE ALL OBJECTIONS TO LIFTING THE EMBARGO. SENATOR

PELL SECURED A COMMITMENT TO GIVE GREATER RECOGNITION TO S RELIEF ASSISTANCE TO CYPRUS, AND AN UNDERSTANDING THAT KYPRIANOU WOULD CONTINUE TO PURSUE POSSIBLE REOPENING OF THE CASE AGAINST TWO SUSPECTS IN THE 1974 KILLING OF AMBASSADOR DAVIES.

GENERAL HAIG TESTIFIED BEFORE THE ARMED SERVICES NATO SUB-COMMITTEE AND EMPHASIZED THE STRATEGIC IMPORTANCE OF TURKEY AND THE NECESSITY OF RESTORING TURKISH MILITARY READINESS

TO NATO.

IN RESPONSE TO A QUESTION, GENERAL HAIG SPECULATED ABOUT THE TURKISH REACTION IF THE EMBARGO WAS NOT LIFTED. IN ADDITION TO PREDICTING THE EXPULSION OF THE US PRESENCE, SUBSTANTIAL TURKISH WITHDRAWAL FROM NATO AND TERMINATION OF US INTELLIGENCE ACTIVITY IN TURKEY, HE STATED THAT TURKEY COULD WELL MOVE TOWARD NEUTRALISM AND IMPLIED THAT TURKISH MOVEMENT TOWARD THE WARSAW PACT COULD NOT BE EX-
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CLUDED.

GEORGE VEST, IN TESTIMONY SUPPORTING THE ADDITIONAL \$18 MILLION IN FMS CREDITS FOR GREECE AND \$50 MILLION IN SSA FOR TURKEY, RECEIVED A FAIRLY HOSTILE RESPONSE FROM THE HOUSE APPROPRIATIONS SUBCOMMITTEE--ESPECIALLY FROM CONGRESSMAN YATES, WHO WAS PARTICULARLY POINTED ON THE LEGAL ISSUES INVOLVED. DOC LONG REFLECTED, THROUGH HIS QUESTIONING AND COMMENTS, A LACK OF BELIEF IN THE ARGUMENTS USED BY THE ADMINISTRATION IN SUPPORT OF THE EASTERN MEDITERRANEAN PROGRAM.

ACTIVITIES NEXT WEEK WILL CENTER ON EFFORTS TO CONTACT THE APPROXIMATELY 100-150 CONGRESSMEN WHO ARE NOT FIRMLY COMMITTED ON THIS ISSUE. AMBASSADOR RON SPIERS WILL BE MEETING WITH SOME TWO DOZEN OF THESE CONGRESSMEN ON MONDAY AND TUESDAY, AND WE HOPE TO INVITE FIFTY MORE TO THE WHITE HOUSE FOR A BRIEFING SESSION. ON THE SENATE SIDE, WE WILL SEEK TO FIX A LEADERSHIP TEAM NEXT WEEK AND PREPARE FOR SENATE ARMED SERVICES COMMITTEE HEARINGS WHICH SENATOR STENNIS HAS PROMISED TO CONVENE. GENERAL HAIG WILL BE RETURNING TO WASHINGTON LATE NEXT WEEK TO BEGIN A SCHEDULE OF BRIEFINGS ON THE TURKISH EMBARGO ISSUE.

2. FOREIGN ASSISTANCE APPROPRIATION - TROUBLE AHEAD

THE FOREIGN ASSISTANCE APPROPRIATION, ALREADY CUT BY A BILLION DOLLARS IN THE HOUSE APPROPRIATIONS COMMITTEE, IS IN VERY SERIOUS TROUBLE IN THE HOUSE. THE SUCCESS OF PROPOSITION 13, OUR CONTINUING EFFORTS TO HOLD THE LINE ON

APPROPRIATIONS FOR DOMESTIC PROGRAMS AND ELECTION YEAR JITTERS ARE CREATING AN EXTREMELY UNFAVORABLE CLIMATE.
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WE NOW EXPECT CHAIRMAN LONG OF THE HOUSE FOREIGN ASSISTANCE SUBCOMMITTEE TO MOVE TO STRIKE \$0.6 BILLION FROM THE IDA

AND THE INTER-AMERICAN BANK, AND CLARENCE MILLER HAS ANNOUNCED PLANS TO OFFER AN 8 ACROSS-THE-BOARD CUT. IN ADDITION, WE CAN EXPECT EFFORTS TO ATTACH NEW CONSTRAINTS OF VARIOUS KINDS, INCLUDING PROHIBITIONS ON INDIRECT ASSISTANCE TO VIETNAM AND OTHER TARGET COUNTRIES.

EFFORTS BY THE SENATE LEADERSHIP TO BRING UP THE FOREIGN ASSISTANCE BILL AS "NON-CONTROVERSIAL" LEGISLATION UNDER A SPECIAL PROCEDURE PERMITTING TEMPORARY INTERRUPTION OF THE DEBATE ON THE LABOR REFORM BILL PROVED IMPOSSIBLE WHEN A CONSENSUS FAILED TO DEVELOP AROUND THE MOVE. IF SUCCESSFUL, IT WOULD HAVE MEANT THAT NO AMENDMENTS TO THE AID BILL NOT ALREADY AGREED TO BY THE SNEATE FOREIGN RELATIONS COMMITTEE COULD BE INTRODUCED ON THE FLOOR. MEMBERS OF THE SFRC STAFF INDICATED, HOWEVER, THAT IF THE PRESENT DEADLOCK OVER THE LABOR BILL IS NOT BROKEN SOON THE LEADERSHIP MAY TRY AGAIN TO HAVE THE SENATE TAKE UP THE AID BILL ON AN EXCEPTIONAL BASIS LATE NEXT WEEK.

ON MONDAY, JUNE 12 VICE PRESIDENT MONDALE, SECRETARY VANCE, SECRETARY BLUMENTHAL AND GOVERNOR GILLIGAN ADDRESS THE FRESHMEN AND SOPHOMORE CAUCUSES. IF THAT SESSION IS SUCCESSFUL, WE MAY NOT ONLY STOP THE EROSION OF SUPPORT, BUT SHOW THE LEADERSHIP THAT WE INTEND TO FIGHT ALL OUT FOR THIS BILL.

THERE WILL STILL BE OPPORTUNITIES TO RESTORE SOME FUNDS AND LIFT RESTRICTIONS IN THE SENATE. AT THIS POINT, HOWEVER, IT IS REASONABLE TO ANTICIPATE THAT THE FY 79 FOREIGN ASSISTANCE APPROPRIATION WILL NOT EXCEED THIS YEAR'S BY MORE THAN THE RATE OF INFLATION.

3. INTELLIGENCE AUTHORIZATION

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THE HOUSE APPROVED JUNE 6 AN EILBERG AMENDMENT TO THE INTELLIGENCE AUTHORIZATION ACT WHICH REQUIRES THE ATTORNEY GENERAL TO NOTIFY BOTH THE INTELLIGENCE AND JUDICIARY COMMITTEES OF THE HOUSE AND SENATE WITHIN THIRTY DAYS WHENEVER AN ALIEN IS SUBSEQUENTLY ADMITTED INTO THE US AFTER THE ATTORNEY GENERAL HAS NOTIFIED THE SECRETARY OF STATE THAT HE KNOWS OR HAS REASON TO BELIEVE (UNDERLINE LAST 4 WORDS) THAT THAT ALIEN IS EXCLUDABLE UNDER SECTIONS 212(2)(27), (28), OR (29) OF THE IMMIGRATION AND NATIONALITY ACT. AN EFFORT BY REPRESENTATIVES WEISS, HOLTZMAN,

MOFFETT AND DODD TO STRIKE THE PROVISION ENTIRELY FROM THE BILL WAS DEFEATED 300-50, BEFORE THE EILBERG AMENDMENT TO INCLUDE THE JUDICIARY COMMITTEES IN THE REPORTING REQUIREMENT AND LIMIT ITS LIFE TO ONE YEAR PASSED BY

VOICE VOTE.

ASHBROOK AND BURLISON INSISTED ON THE NEED TO BE INFORMED OF THE (BEGIN UNDERLINE) ADMISSION (END UNDERLINE) OF EACH "QUESTIONABLE" ALIEN AS AN "OFFSET" TO THE MCGOVERN AMENDMENT WHEREBY THE SECRETARY OF STATE IS REQUIRED TO REPORT TO THE FOREIGN AFFAIRS AND FOREIGN RELATIONS COMMITTEES WHENEVER AN ALIEN IS (BEGIN UNDERLINE) DENIED (END UNDERLINE) ADMISSION.

HOLTZMAN URGED THE HOUSE NOT TO INTERVENE IN WHAT APPEARS TO BE AN INTERNAL DISAGREEMENT BETWEEN THE ATTORNEY GENERAL AND THE FBI. CHAIRMAN BOLAND, IN OPPOSITION, STATED THAT THE "SQUABBLE" WAS BETWEEN THE DEPARTMENT OF JUSTICE AND THE DEPARTMENT OF STATE. SUBCOMMITTEE CHAIRMAN BURLISON OFFERED THE STATISTICS THAT IN 85 PERCENT OF THE CASES IN 1976, 99 PERCENT IN 1977 AND 100 PERCENT SO FAR IN 1978, "SUSPECT" ALIENS WERE ADMITTED DESPITE THE LIMITED OFFICIAL USE
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CONTENTION OF THE FBI THAT THEY SHOULD BE EXCLUDED, AND THAT THE ATTORNEY GENERAL WAS UNDER PRESSURE FROM THE SECRETARY OF STATE TO ADMIT THEM REGARDLESS OF FBI RECOMMENDATIONS.

4. PALESTINIAN AND VIETNAMESE REFUGEE HEARINGS

BILL MAYNES AND JIM CARLIN SEPARATELY TESTIFIED JUNE 7 BEFORE THE FOREIGN OPERATIONS SUBCOMMITTEE OF THE HOUSE APPROPRIATIONS COMMITTEE ON THE ADMINISTRATION'S SUPPLEMENTAL REQUESTS FOR OUR PALESTINIAN AND VIETNAMESE REFUGEE PROGRAMS.

CHAIRMAN LONG, SUPPORTED BY RANKING REPUBLICAN BILL YOUNG, STRESSED HIS VIEW THAT THE ARAB WORLD WAS NOT DOING ENOUGH TO TAKE CARE OF ITS OWN PALESTINIAN REFUGEE PROBLEM AND INDICATED THAT HE DID NOT BELIEVE THE COMMITTEE COULD DEAL WITH THE ADMINISTRATION'S REQUEST UNTIL THE ADMINISTRATION RESPONDED TO A NUMBER OF DETAILED QUESTIONS REGARDING THE COMPOSITION AND ECONOMIC SITUATION OF THE PALESTINIAN REFUGEES. MAYNES ARGUED THAT A FAILURE TO APPROVE THE ADMINISTRATION'S SUPPLEMENTAL REQUEST FOR \$9.5 MILLION WOULD:

-- ELICIT A PARTICULARLY NEGATIVE RESPONSE FROM THE ARAB WORLD AT THIS SENSITIVE MOMENT;

-- SIGNIFICANTLY REDUCING MANY OF UNRAW'S SECONDARY SCHOOL PROGRAMS;

-- PROVIDE THE PLO THE OPPORTUNITY TO ASSUME A GREATER LEADERSHIP ROLE IN THE REFUGEE CAMPS.

WITH REGARD TO THE REQUEST FOR AN ADDITIONAL \$17 MILLION
TO REPLENISH OUR VIETNAMESE REFUGEE PROGRAM, BOTH LONG AND
YOUNG SEEMED FAR LESS HOSTILE TO THE PROGRAM THAN PRE-
VIOUSLY AND WERE INTERESTED MAINLY IN:
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-- HOW MANY REFUGEES MIGHT ULTIMATELY ENTER THE US;
-- HOW MUCH IT WOULD COST TO MAINTAIN THE REFUGEES ONCE
IN THE UNITED STATES;
-- WHETHER THE US GOVERNMENT FOLLOWED THE APPROPRIATE PRO-
CEDURES FOR INSURING THAT SPIES WERE NOT PERMITTED TO
ENTER THE COUNTRY.

5. ANTI-TERRORISM BILL: NEGOTIATING A COMPROMISE

THE SFRC HELD A HEARING ON THE RIBICOFF ANTI-TERRORISM
BILL JUNE 8. THE ADMINISTRATION POSITION WAS SET FORTH
BY BEN READ WHO OFFERED SUPPORT FOR THE LEGISLATION CON-
TINGENT UPON CHANGES IN THE SANCTIONS SECTION--MAKING THEM
DISCRETIONARY--AND ELIMINATING THE CONCURRENT RESOLUTION
VETO WHICH COULD BE APPLIED IF THE PRESIDENT REMOVED A
COUNTRY FROM THE LIST OF THOSE DETERMINED TO BE SUPPORTING
INTERNATIONAL TERRORISM.

FEW SENATORS HAVE FOCUSED ON THIS LEGISLATION; IT SEEMS
TO BE PRIMARILY A STAFF OPERATION, EXCEPT FOR RIBICOFF'S
PERSONAL INTEREST IN HAVING A BILL. IN THE FACE OF THE
ADMINISTRATION'S RECOMMENDED CHANGES, THE MARKUP ORIGINALLY
SCHEDULED FOR JUNE 13 WAS POSTPONED UNTIL JUNE 20.

WE HAVE MADE IT CLEAR THAT ADMINISTRATION SUPPORT IS CON-
TINGENT UPON THE RECOMMENDED MODIFICATIONS AND WILL SEEK
TO PARLAY CONCERN THAT THE LEGISLATION WOULD INADVERTENTLY
REQUIRE THE UNITED STATES TO LIST COUNTRIES WITH WHICH WE
ARE ENGAGED IN BROADER PURSUITS, I.E, THE FRONT LINE STATES
OF AFRICA AND THE SOVIET UNION, INTO AN ACCEPTANCE BY
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THE COMMITTEE OF OUR RECOMMENDED CHANGES.

6. AFRICA POLICY EXAMINED

UNDER SECRETARY NEWSOM, ACCOMPANIED BY DICK MOOSE, MET
WITH THE HIRC FOR ALMOST THREE HOURS JUNE 9 TO DISCUSS

OUR AFRICAN POLICY AS A FOLLOW-ON TO THURSDAY'S MEETING
WITH ADMIRAL TURNER.

MUCH OF THE DISCUSSION CENTERED ON THE ACTIONS WE HAVE TAKEN AND ARE CONTEMPLATING WITH RESPECT TO ZAIRE. THERE WAS RELATIVELY LITTLE DEBATE BUT SOME SKEPTICISM EXPRESSED OF THE NATURE OF THE EVIDENCE OF CUBAN INVOLVEMENT IN SHABA II. WHILE A CLEAR CONSENSUS OF THE COMMITTEE SUPPORTS THE LIMITED ACTIONS TAKEN WITH OUR ALLIES IN SUPPORT OF ZAIRE, THERE IS UNEASINESS WITH THE WAY IN WHICH THOSE ACTIONS HAVE BEEN PRESENTED BY THE ADMINISTRATION, AND CONTINUED CONGRESSIONAL SCRUTINY CAN BE EXPECTED.

7. FOREIGN SOURCE INCOME: EXEMPTIONS RETAINED

THE JOE WAGGONNER SUBCOMMITTEE OF THE HOUSE WAYS AND MEANS COMMITTEE AGREED ON MAJOR ELEMENTS OF A FOREIGN SOURCE INCOME TAX EXCLUSION BILL (SECTION 911). TREASURY HAS CALCULATED THAT A TOTAL EXEMPTION OF FOREIGN SOURCE INCOME WOULD REPRESENT A \$656 MILLION REVENUE LOSS AND THE SUB-COMMITTEE APPEARS TO HAVE PROVIDED EXEMPTIONS TOTALLING \$600 MILLION. THE SUBCOMMITTEE ACTION WAS ONLY THE FIRST STEP ON A LONG PATH AND CONSIDERABLE CHANGE COULD YET OCCUR. THE FULL COMMITTEE WILL HAVE TO DECIDE WHETHER TO STAND BY THE SUBCOMMITTEE'S DRASTIC ACTION.

8. STATE DEPARTMENT APPROPRIATIONS BILL: MORE AMENDMENTS

DURING THE COMING WEEK, WE ANTICIPATE THAT AMENDMENTS WILL
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BE OFFERED TO THE STATE DEPARTMENT APPROPRIATIONS BILL DENYING FUNDS FOR OUR INTERESTS SECTION IN CUBA AND FOR THE IMPLEMENTATION OF THE PANAMA CANAL TREATIES. WE WILL ATTEMPT TO HAVE ALTERNATIVE LANGUAGE INSERTED ON THE PANAMA AMENDMENT TO DEFEAT THE CUBAN AMENDMENT.

9. AMBASSADORIAL NOMINATIONS

THE SENATE FOREIGN RELATIONS COMMITTEE WILL HOLD NOMINATION HEARINGS FOR WARREN D. MANSHEL, AMBASSADOR-DESIGNATE TO DENMARK AND MORTON I. ABRAMOWITZ, AMBASSADOR-DESIGNATE TO BANGKOK JUNE 13. CHRISTOPHER

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